

Leicester
City Council

WARDS AFFECTED
All wards (City-wide issue)

FORWARD TIMETABLE OF CONSULTATION AND MEETINGS:

**Social Services and Personal Health Scrutiny Committee
Cabinet**

**9 May 2001
21 May 1991**

**Joint Investment Plans
Learning Disabilities and Welfare to Work for Disabled People**

Report of the Director of Social Services

1. Purpose of Report

1.1 The purpose of this report is to introduce two local authority led Joint Investment Plans (JIPs) which central Government require to be completed by 30 April 2001. They two JIPs are:

- (i) Adults with Learning Disabilities
- (ii) Welfare to Work for Disabled People

2. Summary

2.1 "Better Services for Vulnerable People" (1997) included general guidance for JIPs. Their overall objectives are to: -

- Improve partnership working between the NHS and local authorities by introducing transparency about current and future spending.
- Inform jointly agreed strategic objectives of partners.
- Inform the development and delivery, of the HimP.
- Deliver on the National Service Frameworks/Strategies
- Contribute to reducing social exclusion, promoting independence and maximising quality of life.

2.2 Specific Government guidance was given for the content and process for both JIPs. Within the guidance, there was some flexibility to reflect the current local stage of planning and service development for each area.

- 2.3 Each JIP had a Steering Group. The Leicester Learning Disabilities Services Planning Team, which assumed the Steering Group role for the Learning Disabilities JIP, was already established as the multi-agency forum for strategic implementation of the objectives of the Learning Disabilities Joint Strategy. For Welfare to Work a County-wide Partnership Group had to be established at a strategic level, and foundations are set for carrying out detailed work in the future.
- 2.4 JIPs are not about producing 'more of the same' but identifying how the NHS and local authority services and resources can best be configured to address the identified needs of the local population – they must also relate to other key regional and local plans. Positive progress has been made, though there is still work to be done across the corporate and regional interface to firmly embed this work across a range of partner planning structures. In particular, the Learning Disabilities JIP will be shaped by the recent White Paper 'Valuing People', and the Welfare to Work Strategy will be required to have deep links with the Neighbourhood Renewal Strategies and New Deal initiatives.

3. Recommendations

- 3.1 That Cabinet agree the Learning Disabilities and Welfare to Work JIPs for forwarding to Region.
- 3.2 That Scrutiny Committee: -
- (a) consider the report and appended JIPs;
 - (b) note how the JIPs have to be relevant to other plans, in particular the Community Plan, the Health Improvement Plan and the Department's Performance Plan.
 - (c) note the need for a corporate approach for implementation of both JIPs;
 - (d) ask for future reports setting out key goals and objectives.

4. Headline financial and legal Implications

- 4.1 The Learning Disability JIP maps current Social Services and NHS spend. It is estimated that the joint budget, depending on the formulae used to split the current County-wide NHS budget, will be between £14-18 million. The Social Services budget is approximately £7 million.
- 4.2 There are no legal implications arising from this report (Guy Goodman, Assistant Head of Legal Services. Tel. 252 7054).

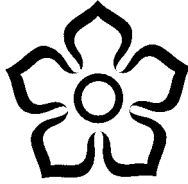
5. Report Author/Officer to contact:

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Joint Investment Plans
Learning Disabilities and Welfare to Work for Disabled People

SUPPORTING INFORMATION

1. Report

1.1 There are commonalities that each JIP must reflect. These are: -

- (a) JIPs are person centred, three-year multi-agency plans to promote the provision of appropriate, local, integrated, services.
- (b) They must include:
 - Consultation with relevant stakeholders, including service users and carers
 - Mapping of current resources and investment patterns
 - Person centred population needs analysis (including quantitative and qualitative information)
 - Analysis of the gaps between need and existing provision
 - An action plan with priorities, investments, targets and milestones
 - A mechanism for yearly review and up-date.
- (c) Both JIPs focus on reducing social exclusion, promoting independence and maximising life opportunities for disabled people. Equality issues are therefore at the heart of the plans.

Learning Disabilities JIP

1.2 Development work has started in several areas of learning disability services. These include, person centred planning, supported living, Gorse Hill hospital re-provision, supported employment, new design respite services, user involvement, advocacy, healthy lifestyle strategy and Asperger Syndrome services.

- 1.3 Additional priority areas are identified for further work. For example, 30% of carers (200) are aged 50 or above and this indicates a need to start planning services for the people they currently support. Current figures for young people with learning disabilities leaving school indicate that numbers clearly will rise from the current average 20 - 24 per year to 59 in 2006. Clearly, capacity will have to be developed to meet these new needs. These figures represent an early attempt to capture the significant level of need currently in special education. They do not do justice to a significant number of children in mainstream school whose needs are currently not defined in the same way. A common understanding and methodology to identify children, young people and adults with learning disabilities will be worked on over the next year. A range of culturally appropriate services also needs to be developed, particularly for young people where figures show that the ratio of black and Asian school-leavers is now equal to the white population. There are also high numbers of people with challenging behaviours, and local services will need new service design to meet these needs. These demographic trends are creating challenges for service developments and require increased levels of joint funding from partners in future years.

Welfare to Work JIP

- 1.4 The Welfare to Work JIP identifies several key actions to undertake more detailed work. These are the need for an up-to-date information resource on all mainstream and specialist services available to support disabled people into work and to raise awareness of work as an issue in both assessment and service provision. A wider range of flexible job opportunities, such as social firms needs developing. Feasibility studies are currently looking at opportunities within recycling and gardening and stronger links need making to the Neighbourhood Renewal Strategies and New Deal Initiatives. We also need to develop greater capacity in 'job coaches' who will be able to support people with disabilities and mental ill health within the work environment.

2. Financial Implications

- 2.1 Demographic trends forecast a steady increase in demand for services, and investments will need to reflect this. Further work needs to be done with the Health Authority to agree the formula for a split of their resources between Leicester City, Leicestershire County and Rutland. The current budgets do not accurately reflect the numbers of people or associated budgets for whom Leicester City currently have responsibility. This split will be agreed as part of the initial arrangements for the move towards Local Authority lead commissioning under the Health Act 1999.
- 2.2 Comparing service costs across a range of agencies with varying availability and consistency of management information, created difficulties in producing an accurate investment plan for the first year of the Welfare to Work JIP. A baseline has been established and actions are in place to improve the detail for next year.

3. Legal Implications

None arising from this report.

4. Other Implications

OTHER IMPLICATIONS	YES/NO	Paragraph Within Supporting information	References
Equal Opportunities	Yes	1.1, 1.3	
Policy	No		
Sustainable and Environmental	Yes	1.4	
Crime and Disorder	No		
Human Rights Act	No		

5. Background Papers – Local Government Act 1972

“Valuing People: A New Strategy for Learning Disability for the 21st Century”. White Paper, DOH.

“Joint Strategy for Adults with a Learning Disability 1999” Leicester City Council and Leicestershire Health Authority.

Leicester City Community Plan

Leicestershire and Leicester City Health Improvement Plan 2001-2002

6. Consultations

The JIPs had multi-disciplinary involvement from their steering groups. Three relevant consultations were done with service users (respite services, social model of disability and Welfare to Work) and information from these are included in the JIPs and informed the action planning.

7. Report Authors

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